

# Barsa seeks Mittermeier's help in getting funds

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Villa Park Mayor Joe Barsa has asked Orange County Chief Executive Officer Jan Mittermeier to assist in reaching a solution to major funding problems which will eliminate "the current inequitable treatment of the city as a participant in the Orange County Public Library System.

A consulting firm, David M. Griffith & Associates was hired to assist a Technical Advisory Committee in identifying and evaluating alternative methods of operating the County Public Library in the wake of the county's bankruptcy.

The consultant studied three alternatives:

- Maintaining the existing controversial governance structure.
- Maintaining a joint system as a separate agency outside the legal and political framework of the county as an independent district or a Joint Powers Authority.
- Eliminating the current joint system and providing library services through individual city libraries or regional groupings of cities and neighboring unincorporated area.

The consultant worked with the advisory committee which included County Librarian John Adams; the director of the county General Services Agency; the city managers of Villa Park, Brea, Garden Grove, Laguna Niguel, Mission Viejo, Newport Beach and Tustin; and the executive director of the Orange County chapter of the League of California Cities.

The County Public Library, currently a free service established as a dependent special district under the State Education Code, operates 24 branch libraries and three regional facilities.

The branches include Villa Park, Tustin and Silverado Canyon.

The system serves 1.4 million

persons including unincorporated county areas.

The county system's financial problems were severely affected by the property tax shift enacted by the Legislature in 1993 which caused a loss of about 30% to 40% of system's historical, post-Proposition 13 revenue base.

Today, the property tax base available to support the county system is about \$17 million, the consultant reported, well short of its \$27 million operating budget prior to the tax shift and its 1995-96 operating budget of about \$22 million.

The county bankruptcy only made the library's financial woes more acute.

The consultant's final recommendation was that the County Library System be retained as an integrated system but be reorganized as an Independent Special District; as a Joint Powers Agency; or retained as dependent district but governed by a Library Advisory Board appointed by the Board of Supervisors to make decisions about services, expenditures and policies.

The Library Advisory Board would be removed from the county administrative and financial structure and its decisions could be overridden only by a 4-1 vote of the supervisors.

The debate is continuing and no final decision has been reached.

Against this background, Barsa's letter to Mittermeier noted that Adams initially proposed that six of the systems 27 libraries be closed including the Villa Park branch. The intent of this, Barsa wrote, was to increase service hours and days at the remaining libraries.

"Fortunately," Barsa continued, "the Board of Supervisors directed that all branch libraries remain open, where possible."

Villa Park was one of three cities which responded by subsidizing additional service days and hours through direct cash contracts with the county.

Barsa said the consultant had developed a service area concept area "that is more equitable than a city-by-city comparison."

In Villa Park's case, this could include nearby county islands including the portion of Orange Park Acres which remains unincorporated.

Barsa noted:

- The Villa Park branch library has the sixth highest book circulation per capita of all 27 branches although it is only open four days a week for a total of 17 hours.
- Villa Park's branch library generates the highest revenue proportionate to the cost of service for any branch library. Not counting the city's cash contribution, the consultant reported Villa Park's library system revenue for the last fiscal year was \$221,234 whereas the cost of its branch library was only \$145,471.

Only six other branch libraries, Laguna Niguel, Lake Forest, Costa Mesa, Garden Grove Chapman, San Clemente and Brea contributed more income than expenses.

Library records indicated that 52% of the patrons of the Villa Park branch library do not reside in Villa Park.

Barsa said the Villa Park Council or City Manager Fred Maley would like to meet with Mittermeier "in order to reach an equitable resolution" of the library support issue.

The mayor noted that since its incorporation in 1962, Villa Park "has maintained a close relationship with the County of Orange. The city has consistently contracted with the county for regional services including police and fire protection, library services, and animal control services among others."

His letter added:

"While the final solution to the County's library system must still be addressed in the future, the City

of Villa Park wants to be treated equally with other participants at this time.

"We ask that the Villa Park library be provided the same level of service as comparable libraries—specifically, five days of service per week for an average of 42 hours and that the city's subsidy be discontinued."

**for Villa  
Park library**



TO: Elizabeth Minter, Library Director  
FROM: Katie Matas, Literacy Coordinator *DM for KLM*  
DATE: June 18, 1996  
SUBJECT: **Placentia Library Literacy Services Report for the month of May**

**Program Statistics**

Active tutors: 56  
Active students: 76  
Students waiting to be matched: 33  
Percentage of tutors reporting (May hours): 71%  
Tutoring hours reported: 245  
Other volunteer hours reported: 205  
Total volunteer hours: 450

**Citizenship Exam.** The citizenship exam was administered Saturday, May 18, 1996. Six people took the exam. The next exam is scheduled for Saturday, June 22, 1996.

**Tutor Training.** The 15-hour tutor training workshop that began April 30, 1996, concluded May 28. Several of the new tutors were able to meet their learners before the last training class.

**Conversation Groups.** The twice-a-week conversation groups concluded the Spring session with a pot-luck picnic organized by the participants.

**Southern California Library Literacy Network (SCLLN).** The annual SCLLN planning retreat was held May 7 - 9, 1996 at Lake Arrowhead. Literacy Coordinators Matas and Walters attended. Goals for the coming year were determined, and committee assignments were made. Several literacy coordinators shared ideas or training techniques they use in their programs that other coordinators might find useful.

**Other Networking Activities.** Literacy Coordinator Matas represented PLLS at the Chamber Business Showcase and Placentia Community Network. Literacy Coordinator Matas also participated in the City of Placentia Open House. Literacy Coordinator Walters represented PLLS at the HIS House advisory council meeting.



TO: Elizabeth D. Minter, Library Director  
FROM: Jeannine Walters, Families For Literacy Coordinator *JW*  
DATE: June 18, 1996  
SUBJECT: Families For Literacy Report for the month of May

**Program statistics.**

Attendance

May 1	10 Adults	14 Children	24 Total
May 8	13 Adults	17 Children	30 Total
May 15	11 Adults	15 Children	26 Total
May 22	11 Adults	15 Children	26 Total

Books Distributed

May 1	37 books (27 books to children, 10 books to adults)
May 8	29 books
May 15	27 books
May 22	35 books

**Networking.** Literacy Coordinator Matas and FFL Coordinator Walters attended the Southern California Library Literacy Network (SCLLN) planning retreat in Lake Arrowhead May 7-9. Miriam Nelson conducted the FFL meeting on May 8.

FFL Coordinator Walters attended the H.I.S. House Advisory Council meeting on May 16. It was held at Placentia Presbyterian Church. Future program plans for H.I.S. House were discussed.



SAFETY COMMITTEE MEETING  
MAY 22, 1996  
MINUTES

Agenda Item 36

I. Call to Order: 4:00p.m.

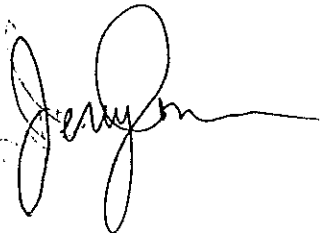
II. Members Attending: Jerry Conn  
Esther Guzman  
Cindy McClain  
Jeannine Walters

III. Old Business

1. Public copiers continue to use the Vendacopy card to access both the computer and photocopy printers.
2. Staff work areas have been organized and cleaned; including worktables and cubicle areas of the workroom.

IV. New Business

1. As a result from the recent theft problem, there has been unidentified people roaming throughout the back work areas. There is a new policy of keeping the back access door locked after 11:00 a.m., after which all employees should be within the building. All remaining staff should use the front, main entrance, to exit and enter the building during office hours.
2. Cindy McClain has reported on her safety seminar at Ontario, and made the committee aware of the safety factors involved in a public building; these included safety in lifting certain objects that are of a certain weight and height, procedures on how to keep a building "healthy" for a safe environment, for both employees and for the public. Most of these tips are included within our staff safety manual.







TO: Elizabeth Minter, Library Director  
FROM: Suad Ammar, Principal Librarian <sup>SA</sup>  
DATE: June 18, 1996  
SUBJECT: **Placentia Pride Council Report for the Month of May 1996.**

The Pride Salute program received a thank you letter of appreciation from the Alpha Center for being chosen as a candidate for the Salute Program.

The Council devoted a lot of work advertizing the seminar entitled "Home Emergencies-How to respond" presented by Doctor Michael Salem and the O.C.F.D. Paramedics on Thursday May 30. It was the best attended seminar .

It was decided that the August 15 seminar on "Immunization" to be held in Spanish at the Whitten Center, and the September 19 seminar on "Asthma" to be presented in the Library Multipurpose Room, will both be presented as scheduled. The remaining dates and seminars will be cancelled as there were no speakers scheduled for these events and dates.



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OCT 4 1995HOWARD JARVIS  
TAXPAYERS  
ASSOCIATION

HOWARD JARVIS, Founder (1903-1986)  
 ESTELLE JARVIS, Honorary Chairman  
 JOEL FOX, President  
 TREVOR GRIMM, General Counsel  
 JONATHAN M. COUPAL, Director of Legal Affairs

INITIATIVE COORDINATOR  
 ATTORNEY GENERAL'S OFFICE

September 28, 1995

Ms. Kathleen F. DaRosa  
 Initiative Coordinator  
 Attorney General's Office  
 1515 K Street, 6th Floor  
 Sacramento, CA 95814

Dear Ms. DaRosa:

By this letter, we respectfully request the Attorney General to prepare a title and summary of the chief purpose and points of the Right to Vote on Taxes Act Initiative, a copy of which is attached. Also enclosed is a check made payable to the State of California in the sum of \$200.

Any correspondence regarding this initiative should be directed to the Howard Jarvis Taxpayers Association, 621 S. Westmoreland Avenue, Suite 202, Los Angeles, California, 90005. The telephone number is 213-384-9656.

If you have any questions, please feel free to contact any of us.

Sincerely,

*Joel Fox*  
 Joel Fox

*Richard L. Gann*  
 Richard L. Gann

*Lee A. Phelps*  
 Lee A. Phelps



**RIGHT TO VOTE ON TAXES ACT**

**SECTION 1. TITLE.** This Act shall be known and may be cited as the Right to Vote on Taxes Act.

**SECTION 2. FINDINGS AND DECLARATIONS.** The People of the State of California hereby find and declare that Proposition 13 was intended to provide effective tax relief and to require voter approval of tax increases. However, local governments have subjected taxpayers to excessive tax, assessment, fee and charge increases that not only frustrate the purposes of voter approval for tax increases, but also threaten the economic security of all Californians and the California economy itself. This measure protects taxpayers by limiting the methods by which local governments exact revenue from taxpayers without their consent.

**SECTION 3. VOTER APPROVAL FOR LOCAL TAX LEVIES.** Article XIII C of the California Constitution is hereby added:

**SEC. 1. Definitions.**

As used in this Article:

- (a) "General tax" means any tax imposed for general governmental purposes.
- (b) "Local government" means any county, city, city and county, including a charter city or county, any special district, or any other local or regional governmental entity.
- (c) "Special District" means an agency of the state, formed pursuant to general law or special act, for the local performance of governmental or proprietary functions with limited geographic boundaries including, but not limited to, school districts and redevelopment agencies.
- (d) "Special tax" means any tax imposed for specific purposes including taxes imposed for specific purposes which are placed into a general fund.

**SEC. 2. Local Government Tax Limitation.**

Notwithstanding any other provision of this Constitution:

- (a) All taxes imposed by any local government shall be deemed to be either general taxes or special taxes. Special purpose districts or agencies, including school districts, shall have no power to levy general taxes.



- (b) No local government may impose, extend or increase any general tax unless and until such tax is submitted to the electorate and approved by a majority vote. A general tax shall not be deemed to have been increased if it is imposed at a rate not higher than the maximum rate so approved. The election required by this subdivision shall be consolidated with a regularly scheduled general election for members of the governing body of the local government except in cases of emergency declared by a unanimous vote of the governing body.
- (c) Any general tax imposed, extended or increased, without voter approval, by any local government on or after January 1, 1995, and prior to the effective date of this Article, shall continue to be imposed only if approved by a majority vote of the voters voting in an election on the issue of the imposition, which election shall be held within two years of the effective date of this Article and in compliance with subdivision (b) of this section.
- (d) No local government may impose, extend or increase any special tax unless and until such tax is submitted to the electorate and approved by a two-thirds vote. A special tax shall not be deemed to have been increased if it is imposed at a rate not higher than the maximum rate so approved.

### **SEC. 3. Initiative Power For Local Taxes, Assessments, Fees and Charges.**

Notwithstanding any other provision of this Constitution, including, but not limited to, Article II, Sections 8 and 9, the initiative power shall not be prohibited or otherwise limited in matters of reducing or repealing any local tax, assessment, fee or charge. The power of initiative to affect local taxes, assessments, fees and charges shall be applicable to all local governments and neither the legislature nor any local government charter shall impose a signature requirement higher than that applicable to statewide statutory initiatives.

### **SECTION 4. ASSESSMENT AND PROPERTY RELATED FEE REFORM.**

Article XIID of the California Constitution is hereby added:

#### **SEC. 1. Application.**

Notwithstanding any other provision of law, the provisions of this Article shall apply to all assessments, fees and charges whether imposed pursuant to state





statute or local government charter authority. Nothing in this Article or Article XIIC shall be construed to:

- (a) provide any new authority to any agency to impose a tax, assessment, fee or charge;
- (b) affect existing laws relating to the imposition of fees or charges as a condition of property development; or
- (c) affect existing laws relating to the imposition of timber yield taxes.

## SEC. 2. Definitions.

As used in this article:

- (a) "Agency" means any local government as defined in Article XIIC, Section 1(b).
- (b) "Assessment" means any levy or charge upon real property by an agency for a special benefit conferred upon the real property. "Assessment" includes, but is not limited to, "special assessment," "benefit assessment," "maintenance assessment" and "special assessment tax."
- (c) "Capital cost" means the cost of acquisition, installation, construction, reconstruction or replacement of a permanent public improvement by an agency.
- (d) "District" means an area determined by an agency to contain all parcels which will receive a special benefit from a proposed public improvement or property-related service.
- (e) "Fee" or "charge" means any levy other than an ad valorem tax, a special tax or an assessment, imposed by an agency upon a parcel or upon a person as an incident of property ownership, including user fees or charges for a property related service.
- (f) "Maintenance and operation expenses" means the cost of rent, repair, replacement, rehabilitation, fuel, power, electrical current, care, and supervision necessary to properly operate and maintain a permanent public improvement.



- (g) "Property ownership" shall be deemed to include tenancies of real property where tenants are directly liable to pay the assessment, fee, or charge in question.
- (h) "Property-related service" means a public service having a direct relationship to property ownership.
- (i) "Special benefit" means a particular and distinct benefit over and above general benefits conferred on real property located in the district or to the public at large. General enhancement of property value does not constitute "special benefit."

**SEC. 3. Property Taxes, Assessments, Fees and Charges Limited.**

- (a) No tax, assessment, fee or charge shall be assessed by any agency upon any parcel of property or upon any person as an incident of property ownership except:
  - (1) The ad valorem property tax imposed pursuant to Article XIII and Article XIII A of this Constitution.
  - (2) Any special tax receiving a two-thirds vote pursuant to Article XIII A, Section 4 of this Constitution.
  - (3) Assessments as provided by this Article.
  - (4) Fees or charges for property related services as provided by this Article.
- (b) For purposes of this Article, fees for the provision of electrical or gas service shall not be deemed charges or fees imposed as an incident of property ownership.

**SEC. 4. Procedures and Requirements for All Assessments.**

- (a) An agency which proposes to levy an assessment shall identify all parcels which will have a special benefit conferred upon them and upon which an assessment will be imposed. The proportionate special benefit derived by each identified parcel shall be determined in relationship to the entirety of the capital cost of a public improvement or the maintenance and operation expenses of a public improvement or for the cost of the property related



service being provided. No assessment shall be imposed on any parcel which exceeds the reasonable cost of the proportional special benefit conferred on that parcel. Only special benefits are assessable, and an agency must separate the general benefits from the special benefits conferred on a parcel. Parcels within a district that are owned or used by any agency, the State of California or the United States shall not be exempt from assessment unless the agency can demonstrate by clear and convincing evidence that such publicly owned parcels in fact receive no special benefit.

- (b) All assessments must be supported by a detailed engineer's report prepared by a registered professional engineer certified by the State of California.
- (c) The amount of the proposed assessment for each identified parcel shall be calculated and the record owner of each parcel shall be given written notice by mail of the proposed assessment, the total amount thereof chargeable to the entire district, the amount chargeable to the owner's particular parcel, the duration of such payments, the reason for such assessment and the basis upon which the amount of the proposed assessment was calculated, together with the date, time, and location of a public hearing on the proposed assessment. Each notice shall also include, in a conspicuous place thereon, a summary of the procedures applicable to the completion, return and tabulation of the ballots required pursuant to subdivision (d), including a disclosure statement that the existence of a majority protest, as defined in subdivision (e), will result in the assessment not being imposed.
- (d) Each such notice mailed to owners of identified parcels within the district shall contain a ballot which includes the agency's address for receipt of any such ballot once completed by any owner receiving such notice whereby each such owner may indicate his or her name, reasonable identification of the parcel and support or opposition to the proposed assessment.
- (e) The agency shall conduct a public hearing upon the proposed assessment not less than 45 days after mailing the notice of the proposed assessment to record owners of each identified parcel. At the public hearing, the agency shall consider all protests against the proposed assessment and tabulate the ballots. The agency shall not impose an assessment if there is a majority



protest. A majority protest exists if, upon the conclusion of the hearing, ballots submitted in opposition to the assessment exceed the ballots submitted in favor of the assessment. In tabulating the ballots, the ballots shall be weighted according to the proportional financial obligation of the affected property.

- (f) In any legal action contesting the validity of any assessment, the burden shall be on the agency to demonstrate that the property or properties in question receive a special benefit over and above the benefits conferred on the public at large and that the amount of any contested assessment is proportional to, and no greater than, the benefits conferred on the property or properties in question.
- (g) Because only special benefits are assessable, electors residing within the district who do not own property within the district shall not be deemed under this Constitution to have been deprived of the right to vote for any assessment. If a court determines that the Constitution of the United States or other federal law requires otherwise, the assessment shall not be imposed unless approved by a two-thirds vote of the electorate in the district in addition to being approved by the property owners as required by Section 4(e).

#### SEC. 5. Effective Date

Pursuant to Article II, Section 10(a), the provisions of this Article shall become effective the day after the election unless otherwise provided. Beginning July 1, 1997, all existing, new or increased assessments shall comply with this Article. Notwithstanding the foregoing, the following assessments existing on the effective date of this Article shall be exempt from the procedures and approval process set forth in Section 4:

- (a) any assessment imposed exclusively to finance the capital costs or maintenance and operation expenses for sidewalks, streets, sewers, water, flood control, drainage systems or vector control. Subsequent increases in such assessments shall be subject to the procedures and approval process set forth in Section 4;
- (b) any assessment imposed pursuant to a petition signed by the persons owning all of the parcels subject to the assessment at the time the assessment is initially imposed. Subsequent increases in such assessments shall be subject to the procedures and approval process set forth in Section 4;





- (c) any assessment the proceeds of which are exclusively used to repay bonded indebtedness of which the failure to pay would violate the Contract Impairment Clause of the Constitution of the United States of America; or,
- (d) any assessment which previously received majority voter approval from the voters voting in an election on the issue of the assessment. Subsequent increases in such assessments shall be subject to the procedures and approval process set forth in Section 4.

**SEC. 6. Property Related Fees and Charges.**

- (a) **Procedures for New or Increased Fees and Charges.** An agency shall follow the procedures pursuant to this section in imposing or increasing any fee or charge as defined pursuant to this Article including, but not limited to, the following:
  - (1) The parcels upon which a fee or charge is proposed for imposition shall be identified. The amount of the fee or charge proposed to be imposed upon each parcel shall be calculated. The agency shall provide written notice by mail of the proposed fee or charge to the *record* owner of each identified parcel upon which the fee or charge is proposed for imposition, the amount of the fee or charge proposed to be imposed upon each, the basis upon which the amount of the proposed fee or charge was calculated, the reason for the fee or charge, together with the date, time, and location of a public hearing on the proposed fee or charge.
  - (2) The agency shall conduct a public hearing upon the proposed fee or charge not less than 45 days after mailing the notice of the proposed fee or charge to the record owners of each identified parcel upon which the fee or charge is proposed for imposition. At the public hearing, the agency shall consider all protests against the proposed fee or charge. If written protests against the proposed fee or charge are presented by a majority of owners of the identified parcels, the agency shall not impose the fee or charge.
- (b) **Requirements for Existing, New or Increased Fees and Charges.** A fee or charge shall not be extended, imposed or increased by any agency unless it meets all of the following requirements:



- (1) Revenues derived from the fee or charge shall not exceed the funds required to provide the property related service.
- (2) Revenues derived from the fee or charge shall not be used for any purpose other than that for which the fee or charge was imposed.
- (3) The amount of a fee or charge imposed upon any parcel or person as an incident of property ownership shall not exceed the proportional cost of the service attributable to the parcel.
- (4) No fee or charge may be imposed for a service unless that service is actually used by, or immediately available to, the owner of the property in question. Fees or charges based on potential or future use of a service are not permitted. Standby charges, whether characterized as charges or assessments, shall be classified as assessments and shall not be imposed without compliance with Section 4 of this Article.
- (5) No fee or charge may be imposed for general governmental services including, but not limited to, police, fire, ambulance or library services where the service is available to the public at large in substantially the same manner as it is to property owners.

Reliance by an agency on any parcel map including, but not limited to, an assessor's parcel map, may be considered a significant factor in determining whether a fee or charge is imposed as incident of property ownership for purposes of this Article. In any legal action contesting the validity of a fee or charge, the burden shall be on the agency to demonstrate compliance with this Article.

- (c) **Voter Approval for New or Increased Fees and Charges.** Except for fees or charges for sewer, water, and refuse collection services, no property related fee or charge shall be imposed or increased unless and until such fee or charge is submitted and approved by a majority vote of the property owners of the property subject to the fee or charge or, at the option of the agency, by a two-thirds vote of the electorate residing in the affected area. The election shall be conducted not less than 45 days after the public hearing. An agency may adopt procedures similar to those for increases in assessments in the conduct of elections under this subdivision.
- (d) Beginning July 1, 1997, all fees or charges shall comply with this Section.



**SECTION 5. LIBERAL CONSTRUCTION.** The provisions of this Act shall be liberally construed to effectuate its purposes of limiting local government revenue and enhancing taxpayer consent.

**SECTION 6. SEVERABILITY.** If any provision of this Act, or part thereof, is for any reason held to be invalid or unconstitutional, the remaining sections shall not be affected, but shall remain in full force and effect, and to this end the provisions of this Act are severable.

1. The first part of the document discusses the importance of maintaining accurate records of all transactions and activities. It emphasizes that this is crucial for ensuring transparency and accountability in the organization's operations.

2. The second part outlines the various methods and tools used to collect and analyze data. It highlights the need for consistent data collection procedures and the use of advanced analytical techniques to derive meaningful insights from the data.

3. The third part focuses on the implementation of data-driven decision-making processes. It provides guidelines on how to integrate data analysis into the organization's strategic planning and operational decision-making.

4. The final part of the document discusses the challenges and opportunities associated with data management. It identifies key areas for improvement and offers recommendations for overcoming common obstacles.

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**DAN WALTERS**

## ERAF: Larceny on huge scale

**L**ake County derives its name from Clear Lake, California's largest natural body of fresh water and the dominant feature of the area's bucolic landscape.

The county's supervisors, however, are feeling anything but pastoral these days. As they wind up hearings on the county's 1996-97 budget they're being forced to cut back libraries, eliminate sheriff's deputies' positions and lay off court workers.

"It finally caught up with us," said Kelly Cox, the county administrator. "It" refers to an oddly named component of government financing called the "Educational Revenue Augmentation Fund" or ERAF, a device by which Gov. Pete Wilson and the Legislature have confiscated nearly \$12 billion in property taxes from counties and other local governments.

The money was taken in two multibillion-dollar bites beginning four years ago so that the state could balance its own recession-wracked budget. The money was diverted to local school districts by rewriting the formula for division of locally generated property taxes, thus allowing the state to reduce its own contributions to schools.

**T**he schools wound up with no more money in the exchange. All of the benefits went to the state. Wilson and the Legislature allowed local governments to raise sales taxes for law enforcement programs, which has offset perhaps a third of the property tax loss. But it still was a big financial hit on local governments, especially counties.

Lake County filled the hole with some one-time revenues and reserves but the full impact of ERAF hit this year, forcing Lake to make deep cuts in the local programs, such as law enforcement and libraries, that are not mandated by the state.

Lake is not alone. ERAF contributed, at least indirectly, to the bankruptcy of Orange County and directly to the near-bankruptcy of Los Angeles County. And it's touched off a steady stream of personal visits by county supervisors to state legislators as Wilson and lawmakers try to hammer together a new state budget.

The state isn't exactly rolling in money, but a resurging economy has produced a multibillion-dollar bumper crop of new state revenues after years of stagnation. Wilson wants to spend the extra bucks on schools and an income tax cut. County officials are saying, in effect, that if the state has some new money to distribute they should be first in line because of the ERAF cuts.

"Action is more important than sympathy," says Dan Wall, a lobbyist for the California State Association of Counties.

**L**ake County supervisors interrupted their budget hearings to spend an entire day in the Capitol last week, buttonholing legislators, including Sen. Mike Thompson, who represents Lake and also happens to chair the two-house conference committee that's working on the state budget. And they also tried in vain to meet with high-ranking Wilson administration officials. Among recent governors, Wilson has been notably unsympathetic to the plight of counties.

County officials hold little hope of getting a substantial return of the ERAF diversion, even though the issue has been referred to another conference committee for discussion. They have some hope, however, of getting a freeze on the ERAF diversion that would allow them to keep any gains in property taxes from new construction.

A freeze would help counties experiencing growth, but for rural counties, such as Lake, it wouldn't provide anything because local property values are, if anything, going down, not up.

The California Constitution Revision Commission has proposed a mild overhaul of the unhealthy financial relationship between the state and county governments. It's sorely needed, as the ERAF thievery demonstrates.





# Commentary

## CALIFORNIA COMMENTARY

# A Tax by Any Other Name . . .



**A November initiative will stop government from passing property taxes disguised as assessments.**

**By JOEL FOX**

**M**ad Assessment Disease has struck Los Angeles.

How else can you explain the rash of assessment notices popping up in our mailboxes and even more assessments suggested by our elected officials.

First there is the Los Angeles Community College Assessment. This assessment district is so wide that it covers more than a million pieces of property. The community college district plans to raise \$200 million to maintain landscape and lighting and build recreation facilities. The district has a long list of recreation sites they want to work on and they'll make the decision once they have your money. Residential property is tagged for \$12 a parcel.

You can't vote on this measure, but you can protest. Under the assessment law, a written protest by owners of more than half the assessable property will kill the project. That just won't happen, so the only way to stop it is to pressure the elected trustees of the district to vote no.

Meanwhile, the city of Los Angeles has jumped into the fray, sending out notices for a landscaping and lighting assessment to improve parks. This one is supposed to cost residential property an additional \$18 a year. Please don't confuse this assessment with the one that already appears on your property tax bill. That is a county assessment for parks.

The city and community colleges haven't suddenly gone crazy over landscaping. Special assessments are a way to increase government revenue. If the assessments are adopted, money that used to be in the landscaping and lighting budget can be shifted to other sections of the budgets.

The city also is exploring a police assessment. Some city officials want to avoid the two-thirds vote requirement on special taxes that comes with a parcel tax, which is a tax on property.

Come to think of it, an assessment is a tax on property, too. Assessments appear on your property tax bill. And, like any

property tax, if you don't pay it, government can put a lien against your house.

If Proposition 13 is supposed to protect against increased property taxes, how are these assessment districts possible?

It's because the California Supreme Court, in a 1992 case called *Knox vs. Orland*, decided that Proposition 13 just dealt with "taxes." It was silent on "assessments," so they could be raised, in most cases, without a vote of the people.

Trouble is, assessments pass the duck test. You know, if it walks like a duck and quacks like a duck, it's a duck. Well, an assessment is money out of your pocket and it's levied against your property, so it's a property tax, pure and simple.

True assessment districts go back to ancient Roman roads and English sea walls, when neighbors got together to pay for capital improvements that benefited their property.

The benefit that some modern assessments have, though, is bogus. Take the argument put forth by community college district officials. They claim that the benefit attributed to property will come with increased values. No right-minded real estate authority will ever testify that a property value has increased because a community college 20 miles away has a lighted football field.

The connection between property

benefits and police goes beyond the pale. Police services are a general service to the entire community and must be supported by taxes, not assessments. Police assessments are illegal.

Even if city officials conclude they cannot pursue a police assessment and settle for a police tax on the ballot, one has to wonder if the factions in City Hall are talking to one another. Putting both a police tax and a landscaping assessment on the same ballot probably will doom both.

Fortunately, there is an antidote for this Mad Assessment Disease. It's called the Right to Vote on Taxes Act sponsored by the Howard Jarvis Taxpayers Assn. More than 1 million Californians signed petitions to place this initiative on the November ballot.

The proposal deals with all kinds of taxes, assessments and fees. For assessments, it states that property owners have to approve by a majority vote any assessment on their property. The idea is to make sure that these assessments are true benefit assessments, that they indeed benefit the taxed property.

Meanwhile, this new list of assessments will serve as kindling for the victory fire for the Right to Vote on Taxes Act this November.

*Joel Fox is president of the Howard Jarvis Taxpayers Assn.*



# **Pac Bell Telephone book update:**

CSDA has been given permission by Pacific Telephone to create an 'Independent Special Districts' Page in the Government listings. The page will be divided into subheads of services provided such as water, fire, cemeteries, CSD's, etc.. The Santa Barbara and San Luis Obispo Local Chapters have already started the process. This project will proceed slowly because Pacific Bell does not want to be overwhelmed with thousands of districts sending letters of permission at random. A few local chapters at a time will circulate a letter of permission to all independent special districts in their county. Scott Finney will work on 2 counties that do not have local chapters as a satellite project at a date yet determined. Local chapters and anyone interested should contact Scott at 916/442-7887 for any questions. In the counties that also have a GTE Phone book, CSDA is still awaiting approval for special districts to be printed in their Government Pages.

## **Pac-Bell prices**

A one-time \$7 fee for creating a new listing in the government section.

A one-time \$7 fee for having a cross-reference listing in the business pages.

A monthly listing fee of \$1.75

A monthly cross-reference fee of \$3.50.



# CSDA Local Chapter Newsletter proposal

The CSDA staff is interested in publishing a newsletter for all local chapters. It would be printed quarterly, consisting of 4-6 pages, with no cost to the local chapters. The purpose of the newsletter would be to improve contact between local chapters and CSDA. The newsletter would consist of the following:

- CSDA and Local Chapter listings of officers, addresses and phone numbers
- CSDA and Local Chapter calendar of events listings
- Ralph Heim articles and legislative updates
- Local Chapter/District projects
- Local Chapter information: history, when they were founded, how they work

If your local chapter is interested in the newsletter please contact CSDA, at 916/442-7887.



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P. 01

# MICHAEL F. DILLON & ASSOCIATES INC.

PARK EXECUTIVE BUILDING - 925 L STREET - SUITE 1400  
SACRAMENTO, CA 95814 - (916) 448-2196 - FAX (916) 448-4808

June 18, 1996

TO: CLA MEMBERS AND ALL COOPERATIVE LIBRARY SYSTEMS  
FROM: Mike Dillon, Lobbyist  
RE: 1/8 CENT SALES TAX BILL

SB 1958-MELLO - ACTION REQUESTED!

On Monday, June 24, the Assembly Revenue and Taxation Committee will meet to hear SB 1958-Mello, which would allow a County Board of Supervisors to establish an 1/8 cent sales tax dedicated to libraries, subject to a 2/3rds vote, not to exceed 10 years. This bill has had a difficult time in the various committees throughout the process. Therefore, we are requesting your last minute help in writing the members of the Assembly Revenue and Taxation Committee to urge their support of the measure. In your letters, please stress the damage that has occurred to your library services due to the property shifts over the last few years, and what you would propose to use the additional sales tax monies for if you were given a chance to levy such a tax.

### MEMBERS OF THE ASSEMBLY REVENUE AND TAXATION COMMITTEE

Nao Takasugi, Chair  
Sheila James Kuehl, Vice Chair  
Steve Baldwin  
Louis Caldera  
Jim Cunneen  
Susan Davis

Peter Frusetta  
Howard Kalogian  
David Knowles

#### Sample Address

The Honorable Nao Takasugi  
Chair, Assembly Revenue and Taxation  
State Capitol  
Sacramento, CA. 95814

Thank you for your help!

Post-It™ brand fax transmittal memo 7671		# of pages ▶ 1	
To	MCLS / SLS DIRECTORS	From	MCLS HQ
cc.	Rep. Ron Hayden Huntington Beach PL	Co.	
cc.	Rep. Bob Richard Santa Ana PL	Phone #	818/683-8244
cc.	Sen. Sue Carzon, CEUN	Fax #	818/683-8097



LAW OFFICES OF  
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SAN DIEGO, CALIFORNIA 92101-8219  
TELEPHONE (619) 234-5000  
FACSIMILE (619) 236-1895

MENLO PARK  
ORANGE COUNTY  
SAN DIEGO  
SAN JOSE  
HONG KONG

WRITER'S OFFICE AND  
DIRECT DIAL NUMBER  
(619) 544-3177

June 11, 1996

VIA FACSIMILE TRANSMISSION

TO: ORANGE COUNTY INVESTMENT POOL  
PARTICIPANTS' DISTRIBUTION LIST

Re: In Re County of Orange, Case No. 94-22272JR  
Recovery of Withheld Proceeds

Dear Pool Participants:

On the eve of the filing of additional third party actions by the County of Orange, numerous agreements have been negotiated with holders of Withheld Proceeds which will accomplish their early return to the County for distribution to Pool Participants. The amount to be recovered is not completely fixed at this time, but is approximately \$70 million.

Under the agreements negotiated by the Committee, Pool Participants will receive a distribution of approximately two-thirds of the amounts recovered.

This reflects another substantial step forward in the recovery of the deficiency amounts owed to Pool Participants.

I will advise you further next week regarding the actual amount of recovered Withheld Proceeds and the anticipated timing of distribution to Pool Participants.

Very sincerely,



Patrick C. Shea

cc: Official Investment Pool  
Participants Committee and  
Counsel



Placencia Library District  
Proposed Revenue Budget for Fund 707 for Fiscal Year 1996-1997  
June 18, 1996

Object Code FY1996-1997	Category	FY1990-1991 Actual	FY1991-1992 Actual	FY1992-1993 Actual	FY1993-1994 Actual	FY1994-1995 Actual	FY1995-1996 Budgeted	FY1996-1997 Proposed
6210	Current Secured	823,832	892,734	824,818	668,080	644,816	700,000	706,000
6230	Prior Secured	24,856	37,363	47,569	100,660	6,809	53,000	53,000
	TOTAL SECURED	848,688	930,097	872,387	768,740	651,626	753,000	759,000
6211	PUBLIC UTILITY	25,633	27,090	28,058	24,362	25,128	25,000	25,000
6220	Current Unsecured	64,438	72,956	56,872	46,640	47,239	50,000	50,000
6240	Prior Unsecured	978	1,258	435	815	461	500	500
	TOTAL UNSECURED	65,416	74,214	57,307	47,455	47,700	50,500	50,500
6690	HOMEOWNER	19,790	20,375	18,101	13,993	12,454	15,500	15,500
	TOTAL ESTIMATE PROVIDED BY ORANGE COUNTY AUDITOR	959,527	1,051,776	975,853	854,549	736,908	844,000	850,000
6260	PENALTIES/DELINQUENCIES	4,289	6,019	7,676	2,158	0	0	0
6280	SUPPLEMENTAL - CURRENT	72,614	48,227	34,058	10,037	8,242	8,500	10,000
6300	SUPPLEMENTAL - PRIOR	2,103	3,704	4,939	3,644	2,312	2,500	2,000
6610	INTEREST	46,331	40,373	36,599	31,037	13,041	25,000	15,000
	TOTAL CATEGORIES NOT ESTIMATED BY ORANGE COUNTY AUDITOR	125,337	98,323	83,272	46,876	23,595	36,000	27,000
	TOTAL PROPERTY TAX REVENUE	1,084,864	1,150,099	1,059,125	901,426	760,503	880,000	877,000
6970	STATE LIBRARY	144,764	123,758	105,612	86,938	74,112	75,000	70,500
7130	BANKRUPTCY RECOVERY DISTRIBUTIONS					5,324	5,000	20,000
7615	TRANSFER FROM OTHER LIBRARY FUNDS		18,899	100,000	0	0	0	0
7670	LOCAL REVENUE	13,969	17,115	32,866	36,424	32,251	34,000	36,000
7680	6 MO. EXPIRED (OUTLAW) CHECKS			9,102	(8,005)	(750)	0	0
	TOTAL REVENUE	1,243,597	1,309,871	1,306,705	1,016,782	871,441	994,000	1,003,500





PLACENTIA LIBRARY DISTRICT  
 PROPOSED EXPENDITURES BUDGET FOR FUND 707 FOR FISCAL YEAR 1995-1996  
 June 18, 1996

OBJECT CODE	DESCRIPTION	FY91 ACTUAL	FY92 ACTUAL	FY93 ACTUAL	FY94 ACTUAL	FY95 ACTUAL	FY96 ADOPTED	FY97 PROPOSED
0100	Salaries & Wages	624,948.00	700,238.65	752,402.94	554,886.10	518,987.81	512,844	544,905
0200	Retirement (Social Security & Pension Contribution)	86,162.64	87,508.99	101,063.84	90,067.88	73,368.39	72,745	76,084
	Health Insurance/Care America			38,981.19	28,676.84	19,117.42	21,688	23,825
	Long Term Disability			2,485.32	3,313.49	2,492.04	2,462	2,149
	Vision Service Plan			2,013.44	1,835.45	1,263.69	1,934	1,067
	Dental			5,702.00	5,812.24	4,219.10	4,295	4,475
0300	Total Employee Insurance	40,194.04	37,302.50	49,181.95	39,738.02	27,092.25	30,380	31,516
0310	Unemployment Insurance	2,115.00	1,717.00	2,579.76	5,567.31	415.46	1,000	500
0350	Workers Compensation - General	8,979.77	7,602.28	6,098.85	2,791.32	3,864.00	3,800	6,500
	TOTAL SALARIES & EMPLOYEE BENEFITS	762,999.45	834,369.42	911,327.34	692,990.63	623,727.91	620,769	659,505
0700-00	Communications - Telephone	5,841.73	0.00	3,554.15	4,121.95	1,928.80	3,000	2,500
0700-01	Communications - Modem/Fax				0.00	2,713.84	1,800	3,600
0700-02	Communications - Internet/Database				0.00	483.46	500	500
0700-05	Communications - Brodart Cataloging Access			6,092.77	4,869.85	5,320.19	5,500	5,160
0700-07	Communications - 321 Grant					134.20	135	150
0700-08	Communications - Adult Literacy	5,841.73	0.00	896.35	485.82	553.09	575	250
	Total Communications	5,841.73	0.00	10,543.27	9,477.62	11,133.58	11,510	12,160
0900-00	Food - General Fund	0.00	88.83	0.00	1.99	205.98	100	100
0900-07	Food - 321 Grant				0.00	0.00	50	50
0900-08	Food - Adult Literacy				0.00	30.43	50	50
090-009	Food - Family Literacy			32.26	315.85	35.74	50	0
	Total Food	0.00	88.83	32.26	317.84	272.15	250	200
1000-00	Household Expense	3,311.71	4,479.02	3,596.68	3,172.21	3,177.16	3,500	3,500
1100-00	Insurance	13,065.63	14,716.87	14,649.00	18,374.25	15,223.66	15,500	12,225
1300-00	Maintenance of Equipment - General Fund	3,003.13	7,575.16	4,453.27	6,793.53	5,377.32	8,000	25,100
1300-07	Maintenance of Equipment - 321 Grant				0.00	0.00	0	0
1300-08	Maintenance of Equipment - Adult Literacy				0.00	969.00	1,000	1,000
1300-09	Maintenance of Equipment - Family Literacy				0.00	0.00	0	0
	Total Maintenance of Equipment	3,003.13	7,575.16	4,453.27	6,793.53	6,346.32	9,000	26,100

(1,039)



PLACENTIA LIBRARY DISTRICT  
 PROPOSED EXPENDITURES BUDGET FOR FUND 707 FOR FISCAL YEAR 1995-1996  
 June 18, 1996

OBJECT CODE	DESCRIPTION	FY91 ACTUAL	FY92 ACTUAL	FY93 ACTUAL	FY94 ACTUAL	FY95 ACTUAL	FY96 ADOPTED	FY97 PROPOSED
1400-00	HVAC							
	Carpet Cleaning	13,623.83		4,141.52	2,390.82	3,600	6,500	
	Groundskeeping, City of Placentia	2,894.55		3,176.25	800.00	1,500	1,500	
	Plumbing	23,537.42		27,101.43	21,979.52	24,000	21,000	
	Electrical	523.71		1,146.60	765.56	750	500	
	Cleaning Service	982.57		1,174.22	3,601.71	3,740	3,740	
	Locksmith	13,060.20		11,683.04	11,400.00	11,700	11,700	
	Other	87.45		827.12	55.19	200	200	
	Total Maintenance of Building & Grounds	44,124.45	60,144.19	48,674.56	44,632.12	45,990	45,640	
1600-00	Memberships - General Fund							
1600-07	Memberships - 321 Grant	2,199.00	3,452.19	3,325.25	2,978.50	2,400	2,400	
1600-08	Memberships - Adult Literacy			0.00	0.00	0.00	0	0
1600-09	Memberships - Family Literacy			0.00	0.00	135.00	150	150
	Total Memberships	2,199.00	3,452.19	3,325.25	2,978.50	2,289.65	2,550	2,550
1700-00	Miscellaneous Expense - General Fund							
1700-07	Miscellaneous Expense - 321 Grant	0.00	349.86	0.00	2,439.95	702.50	0	0
1700-08	Miscellaneous Expense - Adult Literacy			0.00	0.00	0.00	0	0
1700-09	Miscellaneous Expense - Family Literacy			0.00	0.00	28.03	0	0
	Total Miscellaneous Expense	0.00	349.86	0.00	2,439.95	730.53	0	0
1800-00	Library Supplies							
	Printing	9,042.32		5,251.95	5,618.20	6,000	7,500	
	EZ Copy - copy cards for sale to patrons	4,172.71		8,983.64	8,610.34	9,000	7,849	
	Publications	1,571.32		0.00	0.00	0	0	
	Paper	1,985.00		312.00	850.05	1,000	1,000	
	Drinking Water Service	1,143.69		672.00	885.95	900	600	
	Other Office Supplies	299.40		274.45	299.40	300	300	
	Total Office Supply Expense - General Fund	10,585.64		4,608.25	6,462.27	5,500	5,000	
1800-07	Literacy Dept Educ 321 Grant Supply Expense	28,800.08		20,102.29	22,726.21	22,700	22,249	
		0.00		729.13	0.00	0	0	
1800-08	Printing	616.54		3,343.24	2,936.36	3,000	3,000	
	Publications	0.00		0.00	2,062.86	2,100	2,750	
	Paper	86.93		12.31	0.00	50	50	
	Other Office Supplies	1,953.93		573.49	328.25	350	1,500	
	Total Adult Literacy Office Supply Expense	2,657.40		3,929.04	5,329.47	5,500	7,300	
1800-09	Family Literacy Supply Expense	4,832.97		2,154.59	6,014.75	6,000	0	
	Total Office Expense	19,390.29	24,542.09	36,290.45	26,915.05	34,200	29,549	



PLACENTIA LIBRARY DISTRICT  
 PROPOSED EXPENDITURES BUDGET FOR FUND 707 FOR FISCAL YEAR 1995-1996  
 June 18, 1996

OBJECT CODE	DESCRIPTION	FY91 ACTUAL	FY92 ACTUAL	FY93 ACTUAL	FY94 ACTUAL	FY95 ACTUAL	FY96 ADOPTED	FY97 PROPOSED
1803-00	Postage Expense - General Fund	2,375.04		1,970.50	(19.13)	1,450.99	1,800	1,500
1803-01	Postage Expense - LSCA II Grant			0.00	0.00	19.95	100	0
1803-08	Postage Expense - Adult Literacy			894.17	668.89	182.42	300	400
1803-09	Postage Expense - Family Literacy			29.00	477.79	114.84	150	0
	Total Postage Expense	2,375.04	0.00	2,893.67	1,127.55	1,768.20	2,350	1,900
	Care Resources (Employee Assistance)			693.00	455.00	280.00	650	650
	Pension Fund Operating & Investment Mgmt. Expenses			5,029.59	4,487.59	5,640.50	5,800	5,800
	Anaheim Library Automated Library System			42,631.10	37,392.29	37,960.12	40,000	39,000
	Clipping Service			368.52	390.52	392.52	400	400
	Tax Collection Services & Fees by Orange County			545.51	472.55	138.85	175	450
	Advertising			552.50	97.50	72.97	200	200
	Medical Exams			324.00	552.00	760.00	750	500
	Collection Services - Accounts Receivable			0.00	0.00	3,700.00	3,700	3,700
	Audit & Accounting Services			2,950.00	3,200.00	3,530.00	3,750	3,750
	Payroll Preparation			2,367.28	5,120.72	2,441.95	2,500	2,500
	Election Expenses			0.00	0.00	0.00	0	13,000
	Staff Training in Library			0.00	0.00	0.00	0	0
	Other			8,101.87	10,835.99	2,693.76	3,000	0
1900-00	Total Specialized Services - General Fund	61,688.26	64,407.71	63,563.37	63,004.16	57,610.67	60,925	69,950
1900-01	Specialized Services - LSCA II Grant	10,278.00	0.00	0.00	0.00	11,243.26	0	0
1900-07	Specialized Services - 321 Grant				0.00	0.00	0	0
1900-08	Specialized Services - Adult Literacy	6,093.95	2,069.14	1,077.40	630.00	2,653.08	2,750	2,750
1900-09	Specialized Services - Family Literacy	0.00	2,487.26	812.00	(25.00)	5,505.00	5,500	0
1900-18	Tax Collection Services & Fees by Orange County	0.00	13,553.04	2,401.91	1,863.22	1,813.96	2,000	2,200
	Total Specialized Services	78,060.21	82,497.15	67,854.68	65,472.38	78,825.97	71,175	74,900
2000-00	Legal Notices - General Fund	0.00	600.27	521.08	110.88	141.75	500	500
2000-01	Legal Notices - LSCA II Grant	0.00	600.27	521.08	110.88	0.00	750	0
	Total Legal Notices	0.00	1,200.54	1,042.16	221.76	141.75	1,250	500
2100-00	Rents/Leases-Equipment	0.00	82.00	0.00	0.00	0.00	0	0
2200-00	Semi-Annual Bond Payment	71,800.00	71,800.00	0.00	35,900.00	35,900.00	35,900	7,900
2300-00	Small Tools/Instruments			497.32	0.00	0.00	0	0



PLACENTIA LIBRARY DISTRICT  
 PROPOSED EXPENDITURES BUDGET FOR FUND 707 FOR FISCAL YEAR 1995-1996  
 June 18, 1996

OBJECT CODE	DESCRIPTION	FY91 ACTUAL	FY92 ACTUAL	FY93 ACTUAL	FY94 ACTUAL	FY95 ACTUAL	FY96 ADOPTED	FY97 PROPOSED
2400-00	Special Department Expense - Miscellaneous	0.00	745.48	14.95	27.21	414.19	100	100
2400-01	Special Department Expense - Books	122,463.09	115,541.59	109,878.89	23,263.83	50,853.68	25,056	18,446
2400-02	Special Department Expense - Video	5,790.92	5,115.55	957.33	0.00	27.45	2,000	1,000
2400-03	Special Department Expense - Electronic	0.00	3,776.83	0.00	0.00	4,431.22	25,000	10,000
2400-04	Special Department Expense - Periodicals	10,233.49	4,159.91	39,890.38	9,243.74	9,414.09	5,000	26,000
2400-05	Special Department Expense - Audio	5,411.88	7,461.82	4,027.63	1,180.01	0.00	3,000	2,400
2400-07	Special Department Expense - 321 Grant	0.00	4,461.67	0.00	0.00	215.34	0	0
2400-08	Special Department Expense - Adult Literacy	0.00	590.51	118.80	2,252.85	1,381.15	500	500
2400-09	Special Department Expense - Family Literacy	143,899.38	141,853.36	156,327.17	36,892.83	3,228.99	500	0
	Total Special Department Expense					69,366.11	61,156	58,446
2600-00	Transportation/Travel - General	0.00	60.00	0.00	0.00	0.00	0	0
2700-00	Transportation/Travel - Meetings, Staff Out of Town							
2700-01	Transportation/Travel - Meetings, Staff Local	8,427.00	10,805.00	-6,292.83	5,355.11	6,590.33	0	0
2700-02	Transportation/Travel - Meetings, Board Out of Town							
2700-03	Transportation/Travel - Meetings, Board Local							
2700-04	Transportation/Travel - Meetings, LSCA II Grant							
2700-07	Transportation/Travel - Meetings, 321 Grant							
2700-08	Transportation/Travel - Meetings - Adult Literacy							
2700-09	Transportation/Travel - Meetings - Family Literacy							
	Total Transportation/Travel - Meetings	8,427.00	10,805.00	7,962.33	7,904.49	12,079.13	6,700	6,000
280-000	Electricity			56,813.70	57,098.74	48,474.74	58,000	51,000
	Gas			2,917.30	2,033.77	2,938.76	3,075	3,300
	Water			1,886.97	1,683.49	1,803.99	1,925	1,925
	Total Utilities	59,583.61	66,780.08	61,619.97	60,816.00	53,217.51	63,000	56,225
370-000	TOTAL SUPPLIES & SERVICES	455,081.18	489,826.07	426,417.49	327,367.64	369,774.27	364,031	337,795
	Taxes, Assessments (Sales Tax)	0.00	1,262.82	610.04	688.32	1,284.00	1,200	1,200
400-000	Equipment							
400-007	Equipment - 321 Grant	0.00	19,583.43	711.12	3,863.73	4,725.29	8,000	5,000
400-008	Equipment - CLC Grant	0.00	472.96	0.00	2,202.42	0.00	0	0
400-009	Equipment - FFL Grant							
400-111	Equipment	11,181.79	2,245.40	0.00	0.00	0.00	0	0
	Total Equipment	11,181.79	22,301.79	711.12	6,066.15	6,875.34	8,000	5,000
420-000	Structures/Improvements	0.00	107.73	0.00	0.00	0.00	0	0
	TOTAL EQUIPMENT EXPENSE	11,181.79	22,409.52	711.12	6,066.15	6,875.34	8,000	5,000
5600	INVESTMENT POOL LOSS	0.00	0.00	0.00	0.00	34,733.31	0	0
	TOTAL EXPENSES	1,228,662.42	1,347,867.83	1,339,065.99	1,027,112.74	1,036,394.83	994,000	1,003,500

100 + 1059





	FY 1993-1994		FY 1994-1995		FY 1995-1996	
	Projected	Actual	Projected	Actual	Projected	Actual
Secured						
Public Utility	683,430.26	0.036%	691,190.64	0.036%	679,270.59	0.035%
Homeowner	24,198.07	0.496%	25,169.79	1.064%	24,672.24	0.964%
Unsecured	13,733.92		14,419.87		14,628.21	
Total	39,001.50	0.042%	43,230.35	0.046%	43,188.67	0.047%
	760,363.75	0.038%	774,010.65	0.039%	761,759.71	0.038%
Secured Value	1,885,834,998.00		1,902,223,617.00		1,923,679,887.00	
Public Utility Value	4,878,021.00		2,364,719.00		2,559,777.00	
Total Secured Value	1,890,713,019.00		1,904,588,336.00		1,926,239,664.00	
Unsecured Value	93,153,160.00		93,562,013.00		92,087,264.00	
Total Secured & Unsecured Value	1,983,866,179.00		1,998,150,349.00		2,018,326,928.00	



*\*Installation of all new hardware, software or major tasks outside the scope of the maintenance contract will be billed at our normal rates.*

*\*\*There will be a maintenance charge of \$25.00 added to the contract for each new CD Title installed on the system.*

Please call if you have any questions. We look forward to servicing you.

Sincerely,

  
Martin Baghranian

MB/tm

6275.1

June 17, 1996



Date: November 30, 1995  
File No: SA95RF0028

The Attorney General of California has prepared the following title and summary of the chief purpose and points of the proposed measure:

VOTER APPROVAL FOR LOCAL GOVERNMENT TAXES. LIMITATIONS ON FEES, ASSESSMENTS, AND CHARGES. INITIATIVE CONSTITUTIONAL AMENDMENT.

Limits authority of local governments to impose taxes and property-related assessments, fees, and charges. Requires majority of voters approve increases in general taxes and reiterates that two-thirds must approve special tax. Assessments, fees and charges must be submitted to property owners for approval or rejection, after notice and public hearing. Assessments are limited to the special benefit conferred. Fees and charges are limited to the cost of providing the service, and may not be imposed for general governmental services available to the public. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local governments: Annual local government revenue losses, potentially exceeding \$100 million annually, due to restrictions on taxes, assessments, and fees. Annual state and local costs - potentially tens of millions of dollars - to pay property assessments and for new procedural and election requirements.



DANIEL E. LUNGREN  
Attorney General

State of California  
DEPARTMENT OF JUSTICE



1300 I STREET, SUITE 125  
P.O. BOX 944255  
SACRAMENTO, CA 94244-2550  
(916) 445-9555

Facsimile: (916) 323-2137  
(916) 324-5490

November 30, 1995

Joel Fox; Richard L. Gann; Lee A. Phelps  
Howard Jarvis Taxpayers Association  
621 S. Westmoreland Avenue, Suite 202  
Los Angeles, California 90005-3971

Re: Initiative Title and Summary  
Subject: VOTER APPROVAL FOR LOCAL GOVERNMENT TAXES,  
LIMITATIONS ON FEES, ASSESSMENTS, AND CHARGES.  
INITIATIVE CONSTITUTIONAL AMENDMENT.  
File No: SA 95 RF 0028

Dear Mr. Fox, Mr. Gann and Mr. Phelps:

Pursuant to your request, we have prepared the enclosed title and summary of the chief purposes and points of the referenced proposed initiative. Enclosed is a copy of our letter to the Secretary of State, as required by Elections Code sections 9004 and 336, our Declaration of Mailing, the title and summary and the text of your proposal that was reviewed. Enclosed also is a copy of the fiscal estimate prepared by the Department of Finance and the Joint Legislative Budget Committee pursuant to Election Code section 9005.

The Secretary of State will be sending a copy of the circulating and filing schedule for the proposed initiative shortly. After you have your petitions printed for this measure, please provide us a copy, not for our review or approval, but to supplement our file in this matter.

Sincerely,

DANIEL E. LUNGREN  
Attorney General

A handwritten signature in cursive script that reads "Kathleen F. DaRosa".

KATHLEEN F. DaROSA  
Initiative Coordinator

KFD:ms  
Enclosures





## DECLARATION OF MAILING

The undersigned Declarant states as follows:

I am over the age of 18 years and not a proponent of the within matter; my place of employment and business address is 1300 I Street, Sacramento, California 95814.

On the date shown below, I mailed a copy or copies of the attached letter to the proponents, by placing a true copy thereof in an envelope addressed to the proponents named below at the addresses indicated, and by sealing and depositing said envelope or envelopes in the United States mail at Sacramento, California, with postage prepaid. There is delivery service by United States mail at each of the places so addressed, or there is regular communication by mail between the place of mailing and each of the places so addressed.

Date of Mailing: November 30, 1995

Subject: VOTER APPROVAL FOR LOCAL GOVERNMENT TAXES.  
LIMITATIONS ON FEES, ASSESSMENTS, AND CHARGES.  
INITIATIVE CONSTITUTIONAL AMENDMENT.

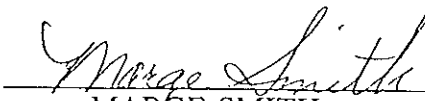
File No.: SA 95 RF 0028

Names of Proponents and Address:

Joel Fox; Richard L. Gann; Lee A. Phelps  
Howard Jarvis Taxpayers Association  
621 S. Westmoreland Avenue, Suite 202  
Los Angeles, California 90005-3971

I declare under penalty of perjury that the foregoing is true and correct.

Executed at Sacramento, California, on November 30, 1995.

  
MARGE SMITH  
Declarant

